

AGENDA

**COUNTY OF KERN
COMMUNITY CORRECTIONS PARTNERSHIP (CCP)
CCP FULL MEMBERSHIP (Referred to as "CCP")
CCP EXECUTIVE COMMITTEE (Referred to as "Executive Committee")**

5121 Stockdale Highway, Suite #100
Bakersfield, California 93309

Regular Meeting
Wednesday, November 6, 2013
(Continuation of 10/23/13 Adjourned Meeting)
8:30 A.M.

All agenda item supporting documentation is available for public review by contacting the office of the Kern County Probation Department, 2005 Ridge Road, Bakersfield, California 93305 during regular business hours, 8:00 a.m. to 5:00 p.m., Monday through Friday, excluding County recognized holidays, following the posting of the agenda. The agenda is posted on-line at www.kernprobation.com.

**AMERICANS WITH DISABILITIES ACT
(Government Code §54953.2)**

Disabled individuals who need special assistance to attend or participate in a meeting of the Community Corrections Partnership (CCP) or the CCP Executive Committee may request assistance at the Kern County Probation Department, 2005 Ridge Road, Bakersfield, California, or by calling (661) 868-4100. Every effort will be made to reasonably accommodate individuals with disabilities by making meeting material available in alternative formats. Requests for assistance should be made five (5) working days in advance of a meeting whenever possible.

CCP TO RECONVENE

CCP Members: Chief Kuge, Court Executive Officer McNally (designee for Judge Humphrey), District Attorney Green, Public Defender Moore, Sheriff Youngblood, Director Dr. Waterman, Chief Williamson, Director Alvarez, Director Cheadle, Executive Director Corson, Supervisor Perez, Director Smith, Superintendent Lizardi-Frazier, Division Director Merickel
ROLL CALL:

CONSENT AGENDA/OPPORTUNITY FOR PUBLIC COMMENT: ALL ITEMS LISTED WITH A "CA" ARE CONSIDERED TO BE ROUTINE AND NON-CONTROVERSIAL BY STAFF AND WILL BE APPROVED BY ONE MOTION IF NO MEMBER OF THE BOARD OR PUBLIC WISHES TO COMMENT OR ASK QUESTIONS. IF COMMENT OR DISCUSSION IS DESIRED BY ANYONE, THE ITEM WILL BE REMOVED FROM THE CONSENT AGENDA AND WILL BE CONSIDERED IN THE LISTED SEQUENCE WITH AN OPPORTUNITY FOR ANY MEMBER OF THE PUBLIC TO ADDRESS THE BOARD CONCERNING THE ITEM BEFORE ACTION IS TAKEN. STAFF RECOMMENDATIONS ARE SHOWN IN CAPS AFTER EACH ITEM.

- 1) Minutes from CCP Meeting of October 23, 2013 – APPROVE

2) Public Presentations

The public is provided the opportunity to comment on agenda items at the time those agenda items are discussed by the CCP. This portion of the meeting is reserved for persons to address the CCP on any matter not on this agenda but under the jurisdiction of the CCP. CCP members may respond briefly to statements made or questions posed. They may ask a question for clarification and, through the CCP, make a referral to staff for factual information or request staff to report back to the CCP at a later meeting. **SPEAKERS ARE LIMITED TO TWO MINUTES. PLEASE STATE AND SPELL YOUR NAME FOR THE RECORD BEFORE MAKING YOUR PRESENTATION. THANK YOU.**

3) AB 109 Growth Funding of \$8,967,652

Distribution of FY 12/13 AB 109 growth funds to Kern County from the State of California (Fiscal Impact: \$8,967,652) – DISCUSS; MAKE DETERMINATION AND RECOMMENDATION TO EXECUTIVE COMMITTEE FOR USE OF AB 109 GROWTH FUNDS

3a) Consideration of Additional Funding Requests From CCP Members

Presentations of additional funding requests from CCP members – MAKE PRESENTATIONS; MAKE RECOMMENDATION(S) TO EXECUTIVE COMMITTEE

3b) Funding Request for One (1) Extra Help Personnel Assistant

Presentation by RoseMary Wahl, Sheriff's Office, requesting funding for an Extra-Help Personnel Assistant position to assist with the hiring process for AB 109 impacted departments (Fiscal Impact: \$39,708) – MAKE PRESENTATION; MAKE RECOMMENDATION TO EXECUTIVE COMMITTEE

4) Next CCP Meeting

➤ To be determined – DISCUSS; ANNOUNCE

5) ADJOURN AS CCP

CONVENE TO EXECUTIVE COMMITTEE

Executive Committee Members: Chief Kuge, Court Executive Officer McNally (designee for Judge Humphrey), District Attorney Green, Public Defender Moore, Sheriff Youngblood, Director Dr. Waterman, Chief Williamson
ROLL CALL:

1) Minutes from Executive Committee Meeting of June 19, 2013 – APPROVE

2) Public Presentations

The public is provided the opportunity to comment on agenda items at the time those agenda items are discussed by the Executive Committee. This portion of the meeting is reserved for persons to address the Executive Committee on any matter not on this agenda but under the jurisdiction of the Executive Committee. Executive Committee members may respond briefly to statements made or questions posed. They may ask a question for clarification and, through the Executive Committee, make a referral to staff for factual information or request staff to report back to the Executive Committee at a later meeting. **SPEAKERS ARE LIMITED TO TWO MINUTES. PLEASE STATE AND SPELL YOUR NAME FOR THE RECORD PRIOR TO MAKING YOUR PRESENTATION. THANK YOU.**

- 3) Executive Committee Member Announcements or Reports
Executive Committee members may make an announcement or a report on their own department's activities. They may ask a question for clarification, make a referral to staff or take action to have staff place a matter of business on a future agenda (Gov. Code § 54954.2[a]) – MAKE ANNOUNCEMENTS OR REPORTS
- 4) Board of State and Community Corrections (BSCC) CCP Survey Report for AB 109 Implementation and Planning Funds of \$200,000
Discussion of Survey Report draft responses as recommended by full CCP (Fiscal Impact: \$200,000) – CONSIDER RECOMMENDATION BY FULL CCP REGARDING RESPONSES/REPORT AND USE OF FUNDS; APPROVE
- 5) AB 109 Growth Funding of \$8,967,652
Make determination for use of FY 12/13 AB 109 growth funds to Kern County from the State of California (Fiscal Impact: \$8,967,652) – CONSIDER RECOMMENDATION BY FULL CCP FOR USE OF AB 109 GROWTH FUNDS; APPROVE
 - 5a) Funding Request for Vocational Training Program for AB 109 Participants
Discussion of funding request by Bob Lerude, Director-Kern County Parks and Recreation Department, for a vocational training program in collaboration with New Life Recovery & Training Center (Fiscal Impact: \$15,000) – CONSIDER RECOMMENDATION BY FULL CCP; APPROVE
 - 5b) Community-Based Organization (CBO) Program, Progress and Options
Discussion of 6/19/13 CCP meeting staff referral regarding community-based organization (CBO) program, progress, and options (Fiscal Impact: To Be Determined) – CONSIDER RECOMMENDATION BY FULL CCP; APPROVE
 - 5c) Consideration of Additional Funding Requests From CCP Members
Discussion of additional funding requests from CCP members – CONSIDER RECOMMENDATION(S) BY FULL CCP; APPROVE
 - 5d) Funding Request for One (1) Extra Help Personnel Assistant
Discussion of funding request by RoseMary Wahl, Sheriff's Office, for an Extra-Help Personnel Assistant position to assist with the hiring process for AB 109 impacted departments (Fiscal Impact: \$39,708) – CONSIDER RECOMMENDATION BY FULL CCP; APPROVE
- 6) Next Executive Committee Meeting
 - To be determined – DISCUSS; ANNOUNCE
- 7) ADJOURN AS EXECUTIVE COMMITTEE



MINUTES

**COUNTY OF KERN
COMMUNITY CORRECTIONS PARTNERSHIP (CCP)
CCP FULL MEMBERSHIP (Referred to as "CCP")
CCP EXECUTIVE COMMITTEE (Referred to as "Executive Committee")**

5121 Stockdale Highway, Suite #100
Bakersfield, California 93309

Regular Meeting
Wednesday, November 6, 2013
(Continuation of 10/23/13 Adjourned Meeting)

8:30 A.M.

CCP Meeting reconvened with a call to order by Chief David Kuge at 8:33 a.m.

CCP Members: Chief David Kuge, Court Executive Officer Terry McNally (designee for Judge Humphrey), District Attorney Lisa Green, Public Defender Konrad Moore, Sheriff Donny Youngblood, Director Dr. James Waterman, Chief Greg Williamson, Director Lily Alvarez, Director Pat Cheadle, Executive Director Tom Corson, Supervisor Leticia Perez, Director Daniel Smith, Superintendent Christine Lizardi-Frazier, Division Director TR Merickel

ROLL CALL: All members present except the following, McNally (Absent), Williamson (Lyle Martin for Williamson), Waterman (Brad Cloud for Waterman)

NOTE: The vote is displayed in bold below each item. For example, Waterman-Youngblood denotes CCP Member Waterman made the motion and CCP Member Youngblood seconded the motion. Discussion or presentations are displayed in italics.

CONSENT AGENDA/OPPORTUNITY FOR PUBLIC COMMENT: ALL ITEMS LISTED WITH A "CA" WERE CONSIDERED TO BE ROUTINE AND APPROVED BY ONE MOTION.

- 1) Minutes from CCP Meeting of October 23, 2013 –
MOTIONED TO APPROVE
Public Comment:
NO ONE HEARD
Youngblood-Corson: All Ayes
MOTION PASSED

- 2) Public Presentations
The public is provided the opportunity to comment on agenda items at the time those agenda items are discussed by the CCP. This portion of the meeting is reserved for persons to address the CCP on any matter not on this agenda but under the jurisdiction of the CCP. CCP members may respond briefly to statements made or questions posed. They may ask a question for clarification and, through the CCP, make a referral to staff for factual information or request staff to report back to the CCP at a later meeting. **SPEAKERS ARE LIMITED TO TWO MINUTES. PLEASE STATE AND SPELL YOUR NAME FOR THE RECORD BEFORE MAKING YOUR PRESENTATION. THANK YOU.**

IVAN SERRANO, HEARD REGARDING THE POSITIVE CHANGES IN HIS LIFE DUE TO NEW LIFE RECOVERY PROGRAM AND THE DAY REPORTING CENTER.

RONNIE SOTO, HEARD REGARDING THE POSITIVE CHANGES IN HIS LIFE DUE TO NEW LIFE RECOVERY PROGRAM.

- 3) AB 109 Growth Funding of \$8,967,652
Distribution of FY 12/13 AB 109 growth funds to Kern County from the State of California (Fiscal Impact: \$8,967,652) –
- 3a) Consideration of Additional Funding Requests From CCP Members
Presentations of additional funding requests from CCP members –
The following allocation requests were made:
1. Sheriff – \$2,867,413
 2. Probation – \$3,270,000
 3. Mental Health – \$875,953
 4. Community-Based Organizations – \$1,797,884
 5. Employers' Training Resource – \$711,500
 6. Kern County Parks and Recreation – \$15,000
 7. Contingency – \$39,708
- 3b) Funding Request for One (1) Extra Help Personnel Assistant
Presentation by RoseMary Wahl, Sheriff's Office, requesting funding for an Extra-Help Personnel Assistant position to assist with the hiring process for AB 109 impacted departments (Fiscal Impact: \$39,708) –

A worksheet was developed, modified, and attached/incorporated herein these Minutes as "Addendum A."

MOTIONED TO MOVE MODIFIED FUNDING REQUESTS, AS LISTED ON ADDENDUM "A," TO THE EXECUTIVE COMMITTEE FOR CONSIDERATION

Public Comment:

ALLAN KRAUTER, COUNTY ADMINISTRATIVE OFFICE, HEARD REGARDING THE IMPORTANCE OF ALLOCATING GROWTH FUNDS TO EVIDENCE-BASED PROGRAMS AND SERVICES.

STEVE FARUGIE, DAY REPORTING CENTER (BI INC.), HEARD REGARDING THE POSITIVE IMPACT AND VALUE OF THE DAY REPORTING CENTER ON OFFENDERS.

ROBERT MARSH, HEARD REGARDING THE POSITIVE IMPACTS ON HIS LIFE AND BEING A PRODUCTIVE MEMBER OF SOCIETY DUE TO HIS PARTICIPATION IN THE DRC.

ROMAN HARRIS, HEARD REGARDING THE POSITIVE IMPACTS ON HIS LIFE FROM HIS PARTICIPATION IN THE DRC.

IVAN SERRANO, HEARD REGARDING HIS SUPPORT OF THE DRC DUE TO THE PROGRAM STAFF ASSISTING HIM ON HIS ROAD TO REHABILITATION.

LYNN HUCKABY, FREEDOM HOUSE, HEARD REGARDING HIS SUPPORT FOR THE DAY REPORTING CENTER.

PEDRO GUTTIEREZ, NEW LIFE RECOVERY CENTER, HEARD REGARDING LACK OF EDUCATION WITHIN THE WORKFORCE.

SONIA JEFFREY, NEW LIFE RECOVERY CENTER, HEARD REGARDING THE NEED FOR G.E.D. PREPARATION/REMEDIATION SERVICES DUE TO OFFENDERS LACKING BASIC SKILLS IN READING AND MATH.

BOB LERUDE, K.C. PARKS AND RECREATION, HEARD REGARDING WORKING WITH NEW LIFE RECOVERY ON THE JOB SKILLS PROGRAM.

ROLL CALL VOTE: Kuge–Yes; McNally–Absent; Green–No; Moore–Yes; Youngblood–Yes; Waterman (Cloud for Waterman)–Yes; Williamson (Martin for Williamson)–Yes; Alvarez–Yes; Cheadle–Yes; Corson–Yes; Perez–Yes; Smith–Yes; Lizardi-Frazier–Yes; Merickel–Yes

Frazier-Youngblood: 12 – Ayes; 1 – Noes; 1 – Absent

MOTION PASSED

4) Next CCP Meeting

- *Wednesday, February 5, 2014, 8:30 a.m., Probation Office, 5121 Stockdale Highway, Suite 100, Bakersfield –*

MOTIONED TO APPROVE NEXT MEETING DATE

Perez-Corson: All Ayes

MOTION PASSED

5) ADJOURN AS CCP AT 11:26 A.M.

CONVENED TO EXECUTIVE COMMITTEE AT 11:26 A.M.

Executive Committee Members: Chief Kuge, Court Executive Officer McNally (designee for Judge Humphrey), District Attorney Green, Public Defender Moore, Sheriff Youngblood, Director Dr. Waterman, Chief Williamson

ROLL CALL: All members present except for the following, McNally (absent), Waterman (Brad Cloud for Waterman), Williamson (Lyle Martin for Williamson)

1) Minutes from Executive Committee Meeting of June 19, 2013 –

MOTIONED TO APPROVE

Public Comment:

NO ONE HEARD

Youngblood-Martin: 6 – Ayes; 1 – Abstention (Green)

MOTION PASSED

2) Public Presentations

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NO ONE HEARD

3) Executive Committee Member Announcements or Reports

Executive Committee members may make an announcement or a report on their own department's activities. They may ask a question for clarification, make a referral to staff or take action to have staff place a matter of business on a future agenda (Gov. Code § 54954.2[a]) –

NO ANNOUNCEMENTS OR REPORTS MADE

4) Board of State and Community Corrections (BSCC) CCP Survey Report for AB 109 Implementation and Planning Funds of \$200,000

Discussion of Survey Report draft responses as recommended by full CCP (Fiscal Impact: \$200,000) –

MOTIONED TO APPROVE SURVEY REPORT AS PRESENTED TO BE SUBMITTED TO BSCC

Moore-Green: All Ayes

MOTION PASSED

5) AB 109 Growth Funding of \$8,967,652

Make determination for use of FY 12/13 AB 109 growth funds to Kern County from the State of California (Fiscal Impact: \$8,967,652) –

5a) Funding Request for Vocational Training Program for AB 109 Participants

Discussion of funding request by Bob Lerude, Director-Kern County Parks and Recreation Department, for a vocational training program in collaboration with New Life Recovery & Training Center (Fiscal Impact: \$15,000) –

MOTIONED TO ENDORSE AND APPROVE PROGRAM WITH PROVISION THAT UPON COMPLETION OF THE PROGRAM, ANY OUTSTANDING FINES OR FEES OWED BY PARTICIPANTS BE SATISFIED FIRST WITH THE STIPEND EARNED

Public Comment:

NO ONE HEARD

ROLL CALL VOTE: Kuge–Yes; McNally–Absent; Green–No; Moore–Yes; Youngblood–Yes; Waterman–Yes; Williamson (Martin for Williamson)–No

Moore-Cloud: 4 – Ayes; 2 – Noes; 1 – Absent

MOTION PASSED

5b) Community-Based Organization (CBO) Program, Progress and Options

Discussion of 6/19/13 CCP meeting staff referral regarding community-based organization (CBO) program, progress, and options (Fiscal Impact: To Be Determined) –

MOTIONED TO APPROVE AS RECOMMENDED BY FULL CCP INCLUDING TWO YEAR CONTRACTS AND ALLOWING FOR LINE-ITEM BUDGET CHANGES IN THE NEW CONTRACTS

Public Comment:

IVAN SERRANO, HEARD, ASKING IF APPROVAL FOR THE PARKS AND RECREATION PILOT PROGRAM IS INCLUDED IN THE MOTION

ROLL CALL VOTE: Kuge–Yes; McNally–Absent; Green–Yes; Moore–Yes; Youngblood–Yes; Waterman–Yes; Williamson (Martin for Williamson)–Yes

Moore-Martin: 6 – Ayes; 1 – Absent

MOTION PASSED

5c) Consideration of Additional Funding Requests From CCP Members

Discussion of additional funding requests from CCP members –

MOTIONED TO APPROVE GROWTH FUNDING ALLOCATIONS AS RECOMMENDED BY FULL CCP LISTED IN ADDENDUM “A”

Public Comment:

NO ONE HEARD

ROLL CALL VOTE: Kuge–Yes; McNally–Absent; Green–No; Moore–Yes; Youngblood–Yes; Waterman–Yes; Williamson (Martin for Williamson)–No

Youngblood-Cloud: 4 – Ayes; 2 – Noes; 1 – Absent

MOTION PASSED

5d) Funding Request for One (1) Extra Help Personnel Assistant

Discussion of funding request by RoseMary Wahl, Sheriff's Office, for an Extra-Help Personnel Assistant position to assist with the hiring process for AB 109 impacted departments (Fiscal Impact: \$39,708) –

MOTIONED TO APPROVE GROWTH FUNDING ALLOCATIONS AS RECOMMENDED BY FULL CCP LISTED HEREIN AS ADDENDUM "A"

Public Comment:
NO ONE HEARD

Youngblood-Green: All Ayes
MOTION PASSED

6) Next Executive Committee Meeting

- *Wednesday, February 5, 2014, 8:30 a.m., Probation Office, 5121 Stockdale Highway, Suite 100, Bakersfield –*

MOTIONED TO APPROVE NEXT MEETING DATE

Youngblood-Green: All Ayes
MOTION PASSED

7) ADJOURN AS EXECUTIVE COMMITTEE 11:50 A.M.

Addendum “A”

**Final Approved
FY 2012-13 Growth Funds Allocations**

Department/Program	Program or Services	Amount
Probation	Day Reporting Center (DRC) Expansion	\$2,201,548
Sheriff's Office	Pre-Trial Release Program, Electronic Monitoring Program (EMP) Expansion, Implementation of Specialized Risk Assessment Unit, Virtual Jail Program Expansion	\$2,076,675
Community-Based Organizations (CBO) Program	Community-Based Organization (CBO) Program Expansion of Sober-Living Environment Housing, Case Management & Vocational/Job Skills/ Educational Services	\$1,797,884
Mental Health/ Substance Abuse	Substance Use Disorder Treatment & Mental Health Treatment Services Expansion	\$875,953
Employers' Training Resource (ETR)	Paid Work Experience Training/ G.E.D. Program & Supportive Services	\$711,500
Contingency	Extra Help – Personnel Assistant	\$39,708
Parks & Recreation	Employment/Vocational & Mentoring Pilot Program	\$15,000
Various Departments	Department/Program Impact Adjustments through Salary Savings	\$1,249,384
Total		\$8,967,652



Kern County **SHERIFF** Memorandum

To: Community Corrections Partnership
From: Sheriff Donny Youngblood
Date: November 6, 2013
Re: AB 109 Growth Funding Request

The Sheriff's Office continues to be challenged with recruiting and hiring qualified personnel to fill previously funded positions. Therefore, it is necessary to fund a second Detentions academy to keep up with the demands of the growing jail population. The Sheriff's Office hopes to establish a Pre-Trial Release Program, which will require a specialized risk assessment unit. This Unit will be responsible for completing all risk assessments and identifying candidates eligible for pre-trial release. Additional support staff is needed for the Virtual Jail Section to assist with the increasing population in our programs; this will allow compliance deputies to manage their caseloads more efficiently. Several technology upgrades have become necessary in order help support the data collection component of realignment, not only for the Sheriff's Office, but also for the CCP. Finally, in an effort to maintain the integrity of our facility and safety of our officers, facility improvements are critical, as this new type of inmate population is more destructive.

Position/Item	#	Cost per unit	Total Cost
Detentions Deputy	4	\$114,508	\$458,032
Sheriff's Aide	2	\$79,461	\$158,922
Sheriff's Support Technician	1	\$77,480	\$77,480
Paid Detentions Academy (15)		\$245,000	\$245,000
Technology Upgrades		\$362,441	\$362,441
Facility Improvements		\$671,738	\$671,738
Risk Assessment Tool		\$20,000	\$20,000
Contract for After Care Services		\$50,000	\$50,000
Add EMP Monitors	25	\$3.50 x 365 days	\$31,938
Misc. Equipment		\$319,130	\$319,130
Operating expenses		\$472,732	\$472,732
Total Funded Staff	7	Total Request	\$2,867,413

KERN COUNTY PROBATION DEPARTMENT

MEMORANDUM



TO: Community Corrections Partnership (CCP)

DATE: November 6, 2013

FROM: David M. Kuge
Chief Probation Officer

SUBJECT: FUNDING REQUEST FOR DAY REPORTING CENTER (DRC)

Based on the overwhelming need for offender services in Kern County and a current evaluative study of the Kern Day Reporting Center (DRC), the Probation Department is requesting an additional 100 participants be added to the DRC for an additional two-year contract.

Background:

In response to the increasing need for evidence-based programs (EBP) to treat offenders, the Kern County Probation Department teamed with BI Incorporated (BI) in September 2010 for the development of a Day Reporting Center (DRC). BI was founded in 1978 and provides a number of services including DRC's, a variety of compliance technologies, and other services aimed towards reducing recidivism. BI currently provides services and products for more than 1,000 agencies nationwide. DRC's provide evidence-based services, programs, and increased supervision in order to reduce participant's criminogenic needs. The initial agreement provided a six-month program to 50 participants at any given time. In October 2011, the CCP approved funding for the BI agreement to serve 100 participants at any given time.

Kern Day Reporting Center (DRC):

The DRC is an evidence-based intensive program which focuses on young, moderate to high-risk probationers to reduce the likelihood of lengthy jail/prison commitments. The Kern DRC provides services in the areas of substance abuse, mental health, employment training, and various educational services, as well as intensive supervision to reduce participant's criminogenic needs. The DRC also focuses on "Community Connections" which introduces participants to community-based organizations that can be utilized during and after participation in the DRC. This gives participants organizations within the community to rely on after DRC completion, which aids in creating community buy-in. Participants are required to participate in the DRC's various services and programs throughout all phases of the program.

The DRC has three supervised phases and an aftercare phase. Phase I, "Intensive Supervision," requires participants to check in seven days a week and drug test once a week. Phase II, "Intermediate Supervision," requires participants to check in five days per week and drug test twice per month. Phase III, "Regular Supervision," requires participants to check in three days per week and drug test once per month. The Aftercare Phase requires participants to check in once a month with no drug testing requirements. All participants are given a breathalyzer test each time they report to the DRC.

Evaluative Study of the Kern DRC:

The focus of this study was to determine if the Kern DRC has an impact on recidivism, and if so, to what degree. Probation staff from the Research, Analysis and Data Unit, conducted a study to determine the effectiveness of the Kern DRC by examining the recidivism rates of three groups: “Graduates,” “Control” and “Participants.” For the purpose of this study, “recidivism” was defined as a new conviction. The evaluation findings show not only a reduction in recidivism, but also a reduction in the severity of recidivism. This equates to a significant annual cost savings to the county in law enforcement, incarceration, prosecution, defense, courts, supervision, victimization, and public safety. Though there have been numerous studies on the effectiveness of DRC’s, Probation wanted to ensure the effectiveness of the Kern DRC with its own evaluation.

1) Methodology & Definitions:

Staff obtained a list of all participants including their start date, current program status, length of stay, risk level, and identifying information from the DRC. From this list staff created two groups: a Graduate Group and a Participant Group. The Graduate Group is defined as those who completed all phases of the program from November 22, 2010 to December 31, 2012. The Participant Group is defined as those who participated for 90 days or more but did not graduate, with a start date between November 22, 2010 and December 31, 2012. The Control Group is defined as a random selection of probationers who did not participate in the DRC, but have similar characteristics, such as risk level, supervision start date similar to participant’s DRC start date, and age. Using the Criminal Justice Information System and Probation’s Case Management System ISIS, staff reviewed the case history of every individual, documenting all new convictions after the individual’s start date, the number of convictions, and type of conviction (Misdemeanor or Felony). Since this study serves to compare those offenders who graduated from the DRC and a Control Group that did not, these two groups are the two direct comparison groups. However, to further lend credibility to the study, Probation staff also compared these groups to the Participant Group.

2) Discussion of Data, Charts & Tables:

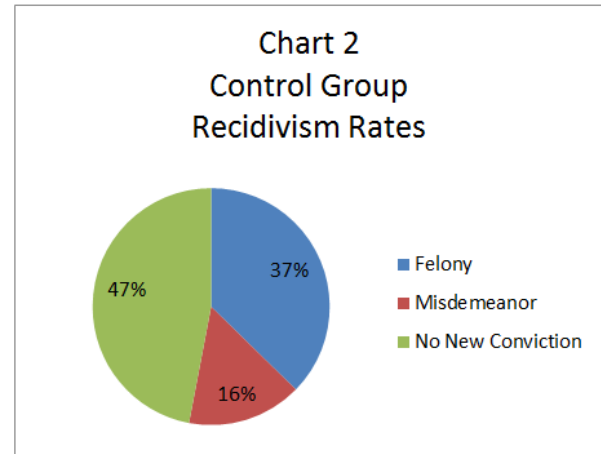
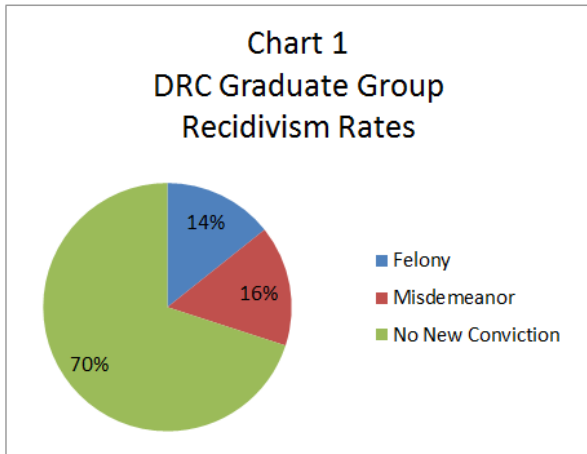
The Kern DRC focuses on moderate to high-risk offenders in an effort to reduce recidivism in groups that are more likely to recidivate and at a higher level. The majority of the Graduate and Control Groups were high-risk and moderate offenders, as indicated by tables 1 and 2 below. Studies have shown that reducing recidivism in these groups will have the greatest positive impact on law enforcement, incarceration, prosecution, defense, courts, supervision, victimization, and public safety.

Table 1 DRC Graduate Group	
High	77%
Moderate	22%
Low	1%
Total	100%

Table 2 Control Group	
High	71%
Moderate	22%
Low	7%
Total	100%

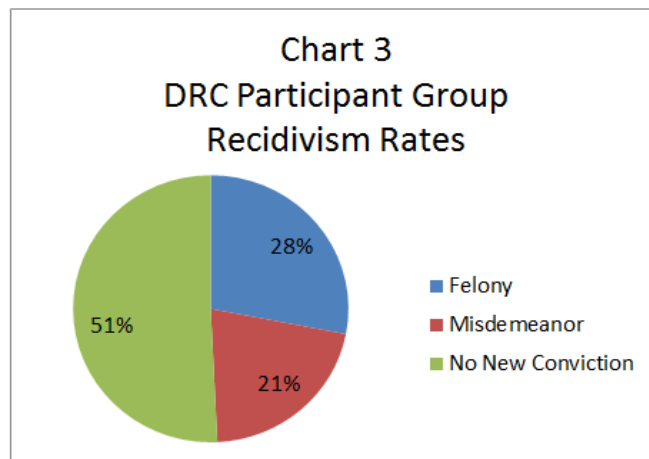
These tables indicate that the DRC is providing the majority of its services to the target populations.

Since the focus of this study was to determine if the DRC had an impact on recidivism, Charts 1 and 2 below illustrate the recidivism rates of the DRC Graduate Group compared to the Control Group.



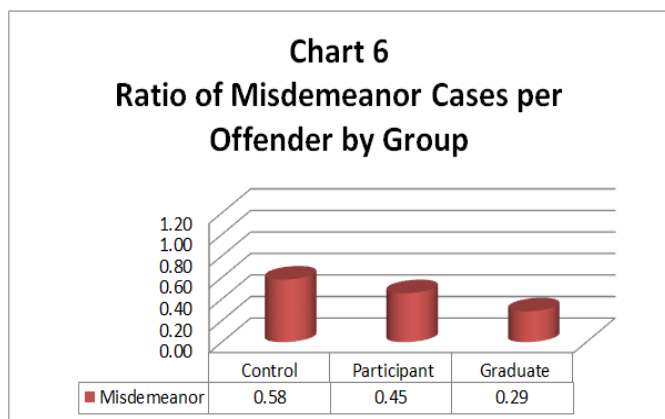
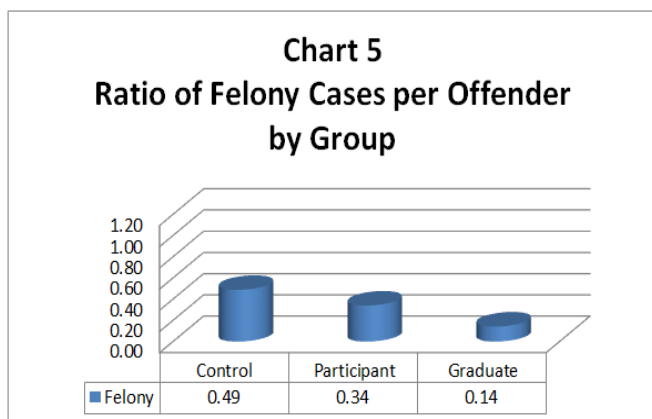
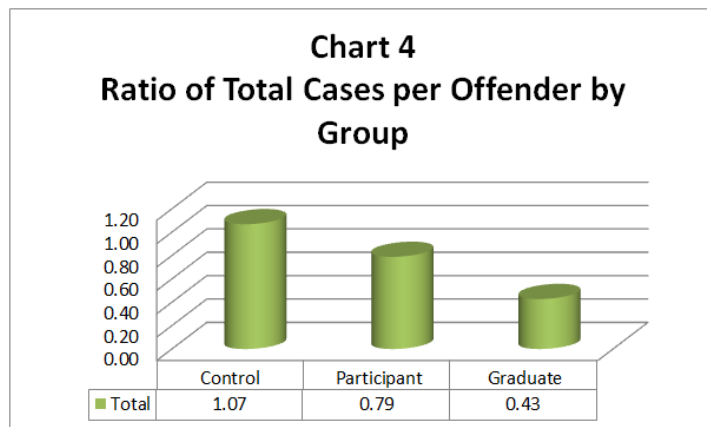
- **Chart 1** shows 70% of the Graduate Group did not recidivate. Of those that did recidivate, 14% were convicted of at least one felony and 16% were convicted of no felonies, but at least one misdemeanor.
- **Chart 2** shows 47% of the Control Group did not recidivate. Of those that did recidivate, 37% were convicted of at least one felony and 16% were convicted of no felonies, but at least one misdemeanor.

The study also indicated a reduction in recidivism for the Participant Group. Chart 3 below illustrates the recidivism rates for the Participant Group.



- **Chart 3** shows 51% of the Participant Group had no new convictions, compared to 47% for the Control Group, and 70% for the Graduate Group. Of those that did recidivate 28% were convicted of at least one felony and 21% were convicted of no felonies, but at least one misdemeanor.

The impact the DRC has on the recidivism rates of Participants and Graduates becomes clearer when looking at the ratio of cases per individual. This means the total number of new cases by a group divided by the number of offenders within that group. Charts 4, 5, and 6 below, show the ratio of cases per offender by group for total cases, felony cases, and misdemeanor cases.



*** Cases resulting in convictions**

- **Chart 4** shows a ratio of 1:1.07 total cases for the Control Group. For every offender in the Control Group there were 1.07 cases. The number of offenders who recidivated in the Control Group had multiple cases creating a ratio of 1.07 cases per offender. The Participant Group had a ratio of 1:0.79; for every offender there were 0.79 cases. The Graduate Group had a ratio of 1:0.43; for every offender there were 0.43 cases. This is a reduction of 0.28 total cases per offender for the Participant Group and 0.64 total cases per offender for the Graduate Group.
- **Chart 5** shows a ratio of 1:0.49 felony cases for the Control Group, 1:0.34 for the Participant Group, and 1:0.14 for the Graduate Group. This is a reduction (from the Control Group) of 0.15 felony cases per offender in the Participant Group, and 0.35 felony cases per offender for the Graduate Group.
- **Chart 6** shows a ratio of 1:0.58 misdemeanor cases for the Control Group, 1:0.45 for the Participant Group, and 1:0.29 for the Graduate Group. This is a reduction (from the Control Group) of 0.13 misdemeanor cases per offender in the Participant Group, and 0.29 misdemeanor cases per offender for the Graduate Group.

Key Findings:

Finding 1 – DRC graduates recidivated at a much lower rate than non-DRC participants. DRC graduates have a 30% recidivism rate compared with a 53% rate of the Control Group. In other words, 70% are NOT recidivating compared to 47% in the Control Group. There is a strong correlation between a high-risk offender graduating from the DRC and not recidivating. Reducing the number of offenders that recidivate is essential to reducing the current strains on our criminal justice system.

Finding 2 – The rate at which DRC graduates recidivated was much less severe. Although these groups have similar recidivism rates in misdemeanor convictions (16% respectively), the felony rate for the Graduate Group is 14% compared to 37% for the Control Group. This is significant in that if a DRC graduate recidivates, he/she is less likely to commit a felony compared to the Control Group. This is evident in the most significant impact the DRC contributed to found in the reduction of felony convictions. The Graduate Group had 0.35 fewer felony convictions per offender compared to the Control Group.

Finding 3 – The rate at which DRC Participant Group recidivated was lower than the Control Group. The Control Group had 0.28 more cases per offender than the Participant Group. Those offenders who participate in the DRC for at least 90 days have fewer cases than those who have no contact with the DRC. The Participant Group had 0.15 fewer felony cases per offender compared to the Control Group.

Finding 4 – The DRC appropriately provided the majority of its services to and is most effective with high-risk offenders. High-risk offenders are at the highest risk of recidivating and generally have longer jail/prison commitments. Appropriate services are being provided and are adapted to high-risk offenders. This validates that high-risk offenders are being referred and are most affected by this program. We would not send low-risk offenders to a high-risk offender program. By focusing resources on this population, the DRC is contributing to a reduction in recidivism and the severity of recidivism for those most likely to recidivate which has the greatest societal impacts.

Conclusions:

- 1) The DRC is a proven, evidence-based program aimed at reducing recidivism in young, high risk offenders nationwide. This study shows that the Kern DRC significantly reduces recidivism and the severity of those that do recidivate.
- 2) Reducing the reoccurrence of crime makes our community safer and saves the taxpayers a significant amount of money through a reduction in incarceration, prosecution, defense, courts, supervision, and victimization costs.
- 3) As more AB 109 offenders are released to Kern County, the need for services grows. As of October 1, 2013, there were 185 probationers on the waiting list for the DRC. This number is growing each week, and the need for services, particularly the DRC, continues to grow.
- 4) The CCP is reminded of the survey report Kern County submitted to the CSAC Realignment Allocation Committee in February 2013, which stated that monies were being spent on community-based services or strategies as outlined in the statute of which a DRC was specifically identified.

Funding Request:

Based on the above findings, the Probation Department requests an expansion of the DRC to include services for an additional 100 participants, two Deputy Probation Officers, and one Deputy Probation Officer III to supervise those officers assigned to DRC caseloads. This expansion is possible in the current DRC location; therefore all additional funding will go for direct offender services. Due to the uncertainty of next year's base allocation funding and growth funding, the Department is requesting a multi-year contract; a three-year contract expansion totals \$3,270,000. If the base allocation funding increases in subsequent years, the Department will absorb the cost of this expansion at the end of the contract term.

Kern County Mental Health Department

Consideration of Additional Funds

AB 109 Growth Allocation

SUBSTANCE USE DISORDER TREATMENT

In Fiscal Year 12-13, a total of \$1,343,390 of AB 109 funds were allocated to community-based substance abuse treatment programs in Kern County. These funds purchased 14 residential beds, 550 outpatient slots and 23 sober living environment beds for AB 109 clients. The majority of access into substance abuse treatment programs flow through the Department's central assessment center (known as the Gate). In FY 12-13, Gate staff conducted 3,953 screens and 53% were criminal justice involved.

As the AB 109 Data Dashboard Report indicates, an average 18% of AB 109 client care is funded by the federal block grant for substance abuse treatment services. In addition, another 20% of AB 109 clients are identified as indigent.

Health care reform will expand health benefits, including substance abuse treatment, to poor childless adults. However, it is not known how disciplined addicts and alcoholics will be to follow through with insurance applications. In fact, some information from other states such as Massachusetts indicate this population will be the least compliant.

A 38% increase for substance abuse treatment is being requested (\$510,488) to maintain and possibly expand capacity currently supported with non-AB 109 funds. This one-time allocation will allow the department and community-based providers to assess the impact of possible loss of federal funds which are supposedly identified to be off-set by other federal funds.

MENTAL HEALTH TREATMENT

Since the advent of AB 109 in October of 2011, the inmate population being treated for mental health conditions at the Lerdo Correctional Facility has been growing at a rapid rate. Attempts to manage this population have included an increased use of Fed Capping, rapid growth in the virtual jail population, as well as an increased use of "cite and release." In addition to treatment services in Lerdo, the ability to release mentally ill inmates with sound discharge plans including linkage to M.D. appointments, medications and housing has been a challenge. This population is especially prone to recidivism without these services.

The Mental Health Department is requesting additional funding to enhance discharge planning for the approximately 858 inmates who are receiving treatment at any one time. This is 32 percent of the

inmate population. This target population includes those returning from state hospitals, inmates on suicide watch while incarcerated and those assigned to specialty housing for a variety of reasons.

The growth of “split sentencing”, supported by the Courts and public safety agencies, necessitates and promotes the importance of discharge planning.

The Mental Health Department requests funding for five staff and three vehicles needed to enhance discharge planning. Three extra help Recovery Specialists will work with 40 inmates at a time to interface with families, assist with Medi-Cal applications, arrange housing, refer to employment resources and arrange for continued treatment services. Two Mental Health Therapists will provide in-custody Evidence-Based Practice instruction shown to reduce recidivism. They will also ensure continuation of treatment in the community for those “court-ordered” for outpatient treatment under the supervision of law enforcement.

The cost of these 5 staff (extra-help, per year) will be \$257,868. The cost of three vehicles will be \$107,597, which includes four years of garage Plan II maintenance.

Total proposed cost for enhancement of Mental Health discharge services for one year will be \$365,465.

EMPLOYERS' TRAINING RESOURCE'S APPLICATION FOR GROWTH FUNDS TO SERVE AB109
PARTICIPANTS

The overarching goal of the Public Safety Realignment Act of 2011 is to reduce recidivism; ample studies have shown that employment has a positive impact upon recidivism. Research has also validated that there are significant economic and social benefits to assisting this segment of the population to become employed: Being employed promotes self-esteem and enhances stronger positive personal relationships as it enables the individual to contribute income to support the family; employment reduces the costs to taxpayers for reincarceration and increases contributions to the tax base for community services; and the individuals' time is spent in constructive activities therefore they are less likely to engage in crime (Council of State Governments, Criminal Justice Center, Reentry and Employment Project, 2013). However, there are a number of barriers faced by this population that must first be addressed for a suitable employment program.

A disproportionately large number of released offenders have limited schooling and poor, legitimate work histories. Of the ex-offenders enrolled into our program last quarter, 48 percent have less than a high school education. With little skills the ex-offender has less legitimate earning opportunities than other persons in the community and is therefore in stiff competition with others for entry-level jobs better suited for high school youth. The Council of State Governments (CSG), Criminal Justice Center's white paper discusses the necessity of targeting criminogenic needs to determine the best venue for tackling the employment problem and use of the Responsivity Principle to address this issue. The Responsivity Principle is defined as: "Account for an individual's abilities and learning styles." It further highlights the importance of reducing barriers to learning by addressing learning styles, reading abilities, and motivation in delivery strategies: "...skills development, teaching problem-solving skills and using more positive reinforcement have all shown to be effective." The paper further suggests that an objective needs assessment is essential for effectively implementing this strategy as research has shown that simply helping an ex-offender who is not job ready to write a resume and apply for jobs is not enough.

To this end, Employers' Training Resource shall modify its program to include greater educational/vocational opportunities to the ex-offenders. Having such a large number of ex-offenders with less than a high school education, our agency will seek to obtain a contracted G.E.D. class. Many of the institutions now offering G.E.D. classes have been impacted by the numbers of individuals seeking their services and have long waiting lists for the classes. As the ex-offenders had the opportunity to obtain their G.E.D. while incarcerated, our agency recognizes the need to motivate these individuals to take the steps to become educated and will offer a concurrent part-time Paid Work Experience component with the G.E.D. classes. In order for the uneducated, released offender to participate in the paid work experience program they must also actively participate in the G.E.D. classes. Therefore, Employers' Training Resource (ETR) shall implement a pilot G.E.D. class/part-time paid work experience to determine the effectiveness of offering this component by how many utilize this class and subsequently obtain their G.E.D.

In addition to the G.E.D. class, we shall offer training in occupations where industries are more accepting of hiring ex-offenders. Our research has shown that currently two of the top five occupations for our area are construction laborer and warehouse or storage yard worker. Both are conducive to hiring ex-offenders and ETR currently has training providers in each of these industry occupations willing to provide training to ex-offenders. The labor market information shows 790 openings in construction laborer and 464 for warehouse/storage yard worker. With Tejon Ranch expanding their facilities to

include outlet shopping, we anticipate an increase in the number of positions open in each of the occupations. For an ex-offender to be considered for training opportunities, the individual must first be assessed using CASAS and WorkKeys testing. CASAS will assess the educational level of an individual while WorkKeys will assess the aptitude and interest level for specific careers. The clients must be able to pass each of these tests with scores illustrating the ability to succeed before they can be enrolled into a training program.

In addition to providing the training, we propose offering supportive services to assist with the costs of tools/clothing that may be needed for employment in construction. We also propose offering a weekly bus pass/gas voucher to those participants who secure work but need additional assistance in the first weeks of employment. These services will aid in the retention of the newly employed participant.

Training Costs

Our local policy is to cap the training costs at \$5,000. Therefore the projected cost of providing training to 30 ex-offenders is \$150,000.

G.E.D./Part-Time Work Experience

Projected cost of providing a part time work experience program combined with a G.E.D. class for 30 individuals is \$325,000.

Supportive Services (for retention)

Clothing, Tools, Bus Pass/Gas Voucher costs are estimated to be \$13,500.

Additional Staff

The projected staff costs are expected to be \$200,000 which includes fringe benefits. (Staff to provide the CASAS and WorkKeys testing; additional fiscal staff needed to process invoices and oversight of contractual reimbursements; management oversight of program and attendance at CCP meetings; a full time permanent Case Manager to maintain program continuity, increased employer recruitment and job developers)

Additional overhead costs to include supplies for program are anticipated to be approximately \$23,000.

Total requested amount of funding from the Growth Fund: \$711,500.

PUBLIC DEFENDER

The Public Defender is experiencing profound year-over-year workload increases in case appointments attributable to Realignment. (See Table A). As a managed care provider, the department maintains the capacity to absorb some measure of increase without additional funding. However, dramatic increases threaten the quality of constitutionally mandated client care. Historical funding of the prosecution and defense functions has tracked an approximate 2:1 ratio. (See Table B). The department is extremely grateful for the CCP's 2013-2014 sustaining allocation of \$625,000 to the Public Defender to maintain balance within the prosecution and defense functions amidst explosive growth.

Based on our department's appreciation for Realignment's priorities, to wit, supervision and rehabilitative services for adult felony offenders (Pen. Code § 1230(b)(3)), the Public Defender provisionally does not request any supplemental allocation. If, however, the CCP concludes the receipt of growth funds justifies a supplemental award to the District Attorney, the Public Defender would request a reciprocal allocation equal to 50% of any amount directed to the prosecutorial function in order to maintain comparatively balanced service levels.

TABLE A
Comparison - Public Defender Total Case Appointments
FYE 6/30/14 to FYE 6/30/13 & 6/30/12

Month	Year 7/01/13-6/30/14	Year 7/01/12-6/30/13	Year 7/01/11-6/30/12	1 yr. Δ FYE 14vs.13 (No./ %)	2 yr. Δ FYE 14vs.12 (No./ %)
July	4,060	3,242	2,773	818/ 25%	1,287/ 46%
Aug.	4,156	3,446	3,053	710/ 21%	1,103/ 36%
Sept.	4,135	2,944	2,824	1,191/ 40%	1,311/ 46%
YTD Totals	12,351	9,632	8,650	2,719/ 28%	3,701/ 43%
Fiscal Year Totals	TBD	40,827	34,923		

TABLE B
Historical Funding Balance: District Attorney - Public Defender (Net General Fund Cost)

Year	District Attorney Budget	Public Defender Budget	Public Defender Budget as Percentage of District Attorney Budget
2010-2011	\$17,205,566	\$9,378,350	54.5%
2011-2012	\$16,900,615	\$9,065,080	53.6%
2012-2013	\$17,196,243	\$9,206,471	53.5%
2013-2014	\$18,468,600	\$9,863,393	53.4%

AGENDA ITEM REQUEST
Community Corrections Partnership (CCP)

TO: Community Corrections Partnership (CCP)/
Executive Committee
C/o Kern County Probation Department
2005 Ridge Rd, P.O. Box 3309
Bakersfield, CA 93385

FROM: **RoseMary Wahl, Undersheriff, Kern County Sheriff's Office**

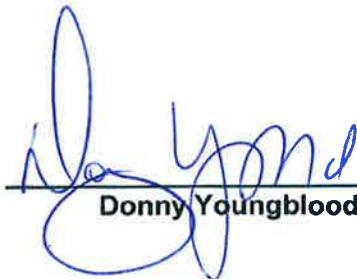
Submitted are the following agenda item(s) to be considered by the Community Corrections Partnership (CCP) at the meeting of **November 6, 2013**:

[Title/Subject Description] Discuss the funding of one (1) Extra Help Personnel Assistant

[Background (brief)] Several agencies have had difficulty hiring qualified personnel in a timely manner to meet the needs of AB 109. The hiring process can be time consuming and demanding of personnel resources. In order to assist these agencies with the hiring process, it would be beneficial to fund one (1) Extra Help Personnel Assistant.

[Fiscal Impact, if any] \$39,708

**[Recommendation/
Action to be Taken]** Request CCP to fund one (1) Extra Help Personnel Assistant for County Personnel



Donny Youngblood, Sheriff-Coroner

October 4, 2013

To: Community Corrections Partnership
Executive Committee
C/O Kern County Probation Department
2005 Ridge Road, P.O. Box 3309
Bakersfield, CA 93385

FROM: Robert Lerude, Director 
Kern County Parks and Recreation Department
2820 M Street
Bakersfield, CA 93301

Title: **REQUEST FOR \$15,000 TO FUND A TRAINING PROGRAM FOR AB 109
PARTICIPANTS THROUGH AN AGREEMENT BETWEEN THE NEW LIFE RECOVERY
& TRAINING CENTER AND THE KERN COUNTY PARKS AND RECREATION
DEPARTMENT**

Background: The Kern County Parks and Recreation Department in cooperation with New Life Recovery & Training Center is requesting \$15,000 in annual funding from the Community Corrections Partnership – AB 109 – 2014-15 budget (Community Based Organizations) to implement a training program for AB 109 participants.

Over the past eight months I have worked with Jan Casteel-Fleury, Project Coordinator with New Life Recovery and Training Center to develop a vocational training program to allow AB 109 participants to develop skills in the areas of landscaping and maintenance. This would not be a work release program or work furlough program that is an alternative to incarceration. It would be part of a vocational training program – work study site that is within the New Life Construction Training Program. The AB 109 participants would be five (5) students who volunteer to be enrolled in a 16 week training program. They would be assigned to work with a Plumber, Electrician, Maintenance Worker IV and Groundskeeper III. They would work from 7:30 a.m. to 1:30 p.m. Monday through Thursday, a total of 22 hours per week including lunch. There would be two (2) quarters through the New Life Recovery and Training Center that is in collaboration with Bakersfield College Work Experience Program and D.O.D. Construction Company. Students would earn up to 7 units of college credit while learning on the job. The work experience program is supervised by Bakersfield College instructors and the New Life Field Training Supervisor. Students would also be required

to complete the following course assignments: Course Objectives, Summary Report, Seminar Activities, submit a timesheet and complete a final evaluation.

Students would gain hands-on experience through being assigned to work with employees of the Kern County Parks and Recreation Department in the areas of landscaping, irrigation maintenance, electricity, plumbing, painting, etc. At the end of the 16 weeks of training those students who completed the program would receive a \$1,500 stipend and a certificate of completion identifying the work experience they received from the New Life Recovery & Training Center. The one-time stipend could help students pay fines, restitution, pay off holds on DMV, child support, etc. which could help them in securing employment. A requirement of participating in the training program would be participants working 25 hours of community service prior to enrolling in the 16 week training program.

In summary, this partnership between the Kern County Parks and Recreation Department and the New Life Recovery & Training Center provides an opportunity for AB 109 participants already at the New Life Recovery & Training Center to gain critical skills (landscaping and maintenance) that can be used to gain employment and become productive members of society.

Fiscal Impact: \$15,000

Recommendation: Request approval of \$15,000 for a training program using AB 109 participants through an agreement between the Kern County Parks and Recreation Department and the New Life Recovery and Training Center.

KERN COUNTY PROBATION DEPARTMENT

MEMORANDUM



TO: Community Corrections Partnership (CCP)

DATE: October 23, 2013

FROM: Probation, Sheriff, and Mental Health Staff

SUBJECT: JUNE 19, 2013 MEETING STAFF REFERRAL REPORT REGARDING CBO PROGRAM PROGRESS

This memorandum is in response to a CCP referral made at the June 19, 2013 CCP meeting, directing staff to bring back recommendations or options regarding the community-based organization (CBO) progress for evaluation of the CBO program in determining future allocations. After much discussion, data review, observations, and researching possible alternatives, the following information and options are presented to the CCP for review and consideration.

Background: The CCP allocated a total of \$983,304 to the CBO's consisting of \$670,940 from FY 12/13 funds and \$312,364 from FY 11/12 carryover funds. On November 28, 2012, the CCP approved the first CBO contracts after a competitive request for application (RFA) process in which community-based organizations submitted proposals to provide services to AB 109 offenders based on needs/gaps in services developed by an ad-hoc committee of the CCP. Upon approval of the contracts by the Board of Supervisors, seven (7) CBO's began providing services in January 2013 to male and female offenders through sober-living environments (SLE's), employment programs, and case management services. The funding cycle for the CBO programs is a calendar year, January through December, with the current contracts expiring December 31, 2013.

Current Status: To ensure success of the CBO programs and streamlining services, the Sheriff's Office, Probation and Mental Health/Substance Abuse work with the CBO's requiring attendance at monthly collaborative meetings, establishment of data tracker elements, quarterly reporting, CBO provider training and exchanging key information for improved offender services. On June 19, 2013, the CCP approved a CBO program allocation of \$794,862¹ for FY 13/14 which will begin January 1, 2014 through December 31, 2014.

Data and Information: CBO's provide data and information with their claim for reimbursement. The sober-living environments are reimbursed by the number of bed days they provide. The case management and vocational/educational services providers are reimbursed based on a budgeted monthly expenditure amount and services provided. Listed below are tables showing data and activity as of September 30, 2013:

¹ Includes salary savings adjustment of \$34,195 from FY 12/13 AB 109 growth funds as approved in the FY 13/14 Implementation Plan.

CY 2013 CBO Residential Home Summary				
Homes	Sheriff Referrals	Probation Referrals	Total Referrals	Completion Rate
Freedom House	14	14	28	82%
Hearthstone	57	24	81	75%
New Life Residential	54	20	74	88%
Operation Fresh Start	49	10	59	77%
Positive Visions	29	13	42	82%
Women of Worth	62	12	74	87%
Totals:	265	93	358	82%
CY 2013 CBO Non-Residential Services Summary				
Homes	Sheriff Referrals	Probation Referrals	Total Referrals	Completion Rate
New Life Vocational	54	20	74	88%
WestCare	77	48	125	90%

CY 2013 CBO Bed Days & Financial Summary					
Residential Homes	Contracted Beds	Total Beds Used/Cost	Funds Contracted	Balance	% Funds Used
Freedom House	2,190	1,647	\$56,940	\$14,118	75%
Hearthstone	5,238	3,388	\$135,296	\$47,969	65%
New Life Residential	7,320	5,267	\$188,190	\$52,775	72%
	Voc Train	\$87,252	\$168,115	\$80,863	52%
Operation Fresh Start	3,605	2,641	\$90,120	\$24,095	73%
Positive Visions	2,989	2,100	\$68,750	\$20,450	70%
Women of Worth	5,975	3,793	\$139,400	\$50,909	63%
WestCare	Case Mgt	\$57,007	\$136,493	*\$79,486	42%
Total:	27,317	18,836	\$983,304	\$370,665	62%

*Through 8/30/13

Staff's Assessment: The first several months the CBO's and departments worked on such matters as how referrals are done, when offenders report, how "program completion" is defined, issues with "walk-aways," claims processing, and development of data elements. These "growing pains" were expected when developing a new program. The Sheriff's Office is the gatekeeper of the home placements which allows for control of proper placements, communication, and verification of reporting and claim reimbursements. Since Sheriff, Probation and Mental Health staff are closely involved in the process, they see first-hand the progress of the CBO's and various programs. Overall, the staff has observed an improved placement process, increased completion rates, and adaptive programs based on the needs of the offenders. The homes and programs currently show on average an 82% completion rate. "Completion" is defined as finishing the program and/or those who remain in the program each month. On average, ninety-six (96%) of the beds are filled. In addition to the 74 contracted beds, the homes have capacity for additional beds to serve additional offenders. Since we are only nine months into the program, it is too early to tell if there is a corresponding reduction in recidivism. However, staff can say the program has been successful freeing up jail space, providing transitional housing, and additional services.

AB 109 Growth Funding: Staff had much discussion about the legislative intent of the FY 12/13 growth funds due to the impact it could have on the CBO program. Any consideration for use of growth funds should be in accordance with California Government Code §30029.07 (e)(2) which states,

“...the Department of Finance shall consider a county’s commitment to continuing, expanding, or initiating community corrections practices, programs and strategies that manage felony offender populations most cost effectively through the use of evidence-based practices designed to achieve improved public safety, including but not limited to, the use of offender risk and needs assessment tools, criminogenic-based interventions, substance abuse and mental health treatment, and additional treatment and sanctions other than traditional jail incarceration alone or routine probation supervision, as well as **community-based programs**.”

Options Discussed, Not Recommended

- 1) Continue with the CBO contracts for an additional year but at a reduced amount of \$794,862. This would result in the number of bed days, employment/training programs and case management services currently provided reduced by 20%. Staff does not recommend this option because it reduces programs, disrupts services, and is counter to legislative intent.
- 2) Initiate another Request for Application (RFA) process with the amount of \$794,862. This option would result in additional staff time, possibly overtime costs, and resources which are currently not provided for in department allocations. Due to reduction in services and increased administrative costs, staff does not recommend this option.
- 3) Increase the CBO program to a total of \$2,150,000 with the additional funds of \$1,166,696 for the CBO program (\$1,016,696 to direct services and \$150,000 to the department who would take on the CBO contracting, monitoring and reporting). With this increase, the total of the CBO program (less the \$150,000) would be a total of \$2,000,000 with an RFA process for the entire CBO allocated amount. The amount chosen of \$2,000,000 is an arbitrary number (approximately double the current program), but any significant increase could be chosen by CCP under this option. \$1,355,138 would be required from growth funds and also require a Request for Application (RFA) process. This option would require staff to start over causing a significant disruption in services and cost money with additional staff time and resources; therefore, staff does not recommend this option.
- 4) Continue to fund the current contracted CBO’s for one (1) additional year at the contracted amounts totaling \$983,304. This option would allow for continuity in services as well as time to determine some measure of effectiveness through a future program evaluation. An additional \$188,442 of the growth funding would need to go toward the CBO program bringing it to the current level of \$983,304 to fully fund the additional year. The CBO’s are progressing satisfactorily, nearly full every day, and adhering to contract requirements. Since there is no permanent funding formula until FY 14/15, staff does not recommend making any major changes or conducting another RFA process at this time. Based on the legislative intent of growth funds and the amount to be received, staff recommends additional funds go into the CBO program.

Recommended Option

- 5) Fund the currently contracted CBO's for the contracted total allocated amount of \$983,304, plus fund additional bed days, case management services and vocational/educational services. A key element of AB 109 implementation success is freeing up jail space. According to the Sheriff's Office, the jail is constantly at capacity with a team devoted specifically to determine daily inmate releases who do not fully serve time in jail. The SLE's have additional beds and can accommodate more offenders/bed days. Since the CBO program is progressing, this provides a "turn-key" option with additional capacity of 68 for a total of 24,820 additional bed days. In addition, case management services would be increased to include an additional Case Manager, and additional vocational, employment and educational services to serve an additional 90 offenders. This option equates to a total of an additional \$898,942 [\$188,442 + \$710,500 (additional bed days, case management & other services)] for one year which staff proposes to be funded with growth funds.

Operational Items of Important Consideration

Request for Application (RFA) Process: The Mental Health Department has indicated that they are unable to handle the RFA process this year due to other commitments. Another department would have to conduct the RFA and none have been identified at this time nor has the staff to administer the process. Consideration needs to be given to the continued administration of the RFA and contracting process, especially with any increases in funding to the CBO program.

Contract Language for Agreements: All agreements contain language that provides for a term of one year with a provision to extend, by amendment, twice after the initial termination date in one-year increments, not to exceed a total of three consecutive calendar years. In addition, current contract language does not provide for any budget line-item changes. Staff has found that the inability to make budget line-item changes is not practical for the effective provision of services. Staff recommends amending the contract language to renew terms for two-year agreements. This is recommended because staff has found that one year is not long enough to establish programs, make changes, and evaluate effectiveness. In addition, staff also recommends amending the language to include budget line-item changes in amounts not to exceed the individual agreements and that does not negatively change the overall goals and objectives of the agreement.

Consideration of Funding Over Multiple Years: Due to the uncertainty of future growth funding as well as the lack of a permanent funding formula, staff suggests that a significant portion of growth funding be committed over a long-term period, 2-3 years. This would mean placing funds in reserve to fund and ensure longer-term success of CBO funding. This would ensure long-term level of CBO services in anticipation if additional to base funding is not realized. This option would signify to the state the CCP's long-term commitment to evidence-based practices and CBO's.

Staff presents this report for review and consideration by the CCP.